## GROUNDWATER MANAGEMENT

PLAN UPDATE

Nebraska Groundwater Monitoring Council

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#### Why update the plan?

PAPIO-MISSOURI RIVER NATURAL RESOURCES DISTRICT

GROUNDWATER MANAGEMENT PLAN

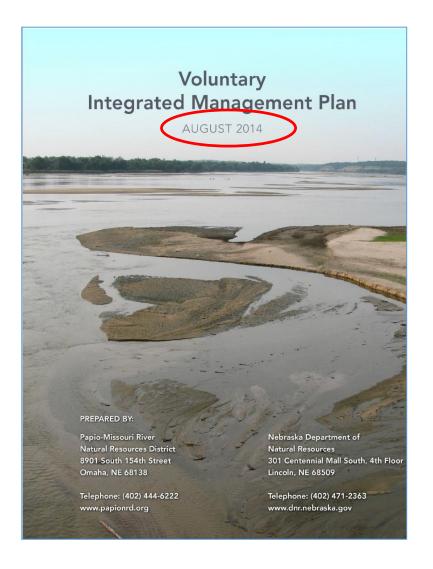
PREPARED BY

PAPIO-MISSOURI RIVER NRD BOARD OF DIRECTORS AND STAFF

AND

HDR ENGINEERING, INC.
MARCH, 1994

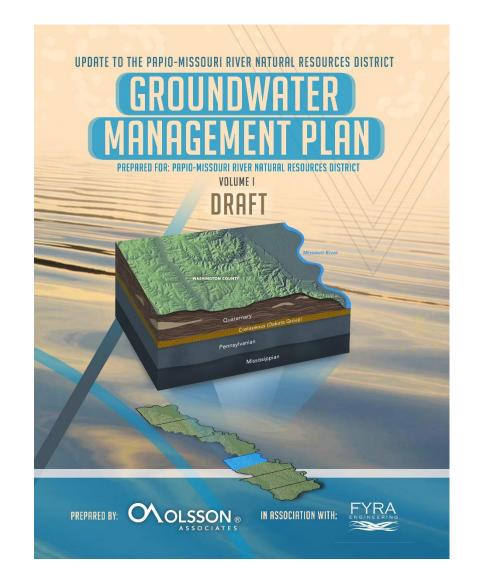
Approved by the Nebraska Department of Water Resources March 11, 1994





#### Why update the plan?

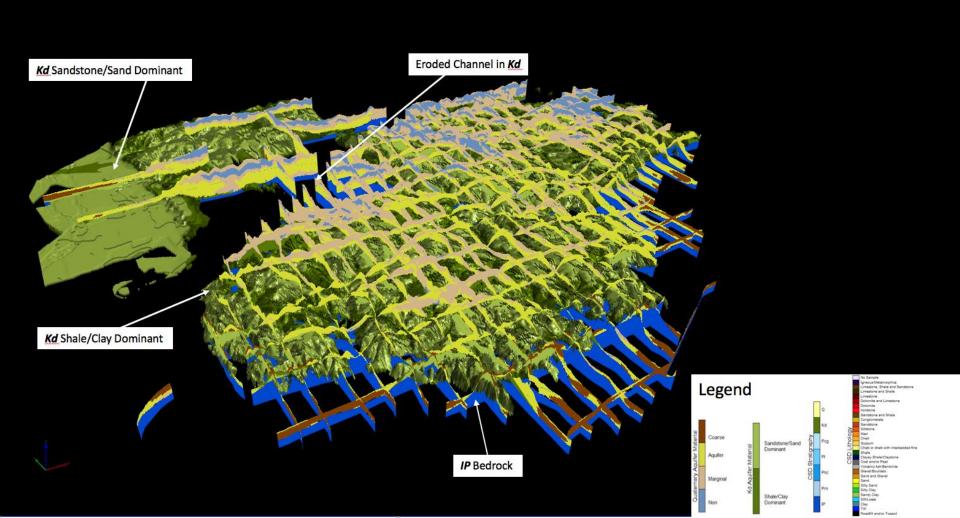
- Consistency with adjacent NRDs
- Increased population and pressure on groundwater
- Refine plan to fit the hydrogeology





#### New Data - Sarpy AEM Survey

Report just released



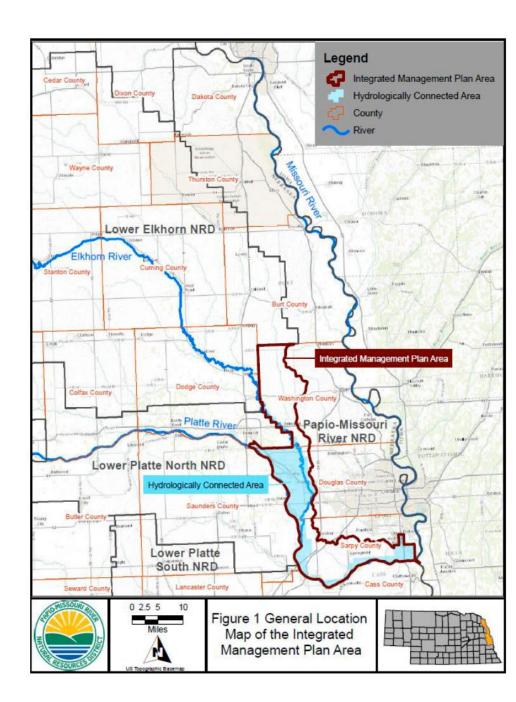
#### **Primary Points**

- Introduction
  - Statutory Requirements
- Groundwater Supply and Demand
  - What we learned developing the plan
- Current Groundwater Monitoring
  - USGS, P-MRNRD, and others WL and WQ
- Stakeholder Involvement
  - What proposed actions may the P-MRNRD adopt as new rules and regulations?
- Proposed New Rules Triggers and Actions
  - Consistent with surrounding NRDs (where appropriate)
- What's next!!



#### IMPs vs GMPs

- IMPs written to manage the areas where groundwater and surface water are interconnected
- Jointly implemented by the NRD and NDNR
- GMP includes entire District and addresses quality and quantity





#### **GMP** Requirements

Technical

Policy

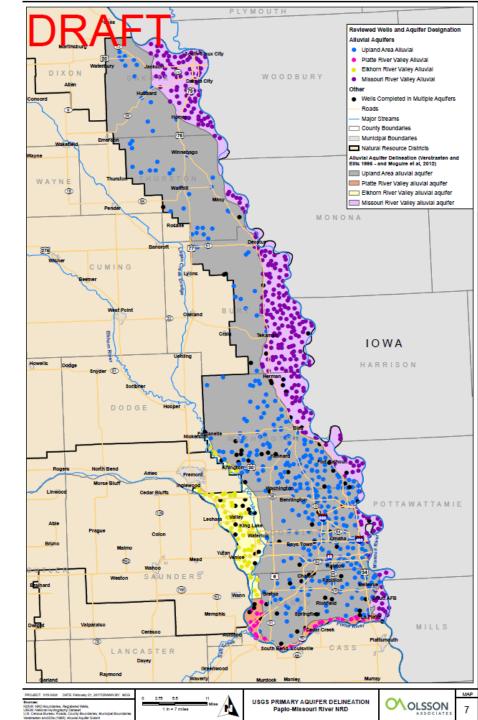
- Public Involvement
- Review and Approval

- Description of groundwater reservoirs
- Setting management area boundaries
- Groundwater reservoir life goal (quantity and/or quality) and objectives to meet that goal.
- Solicit Public Involvement
- NDNR NDEQ, DHHS, UNL-CSD



### Primary Groundwater Reservoirs

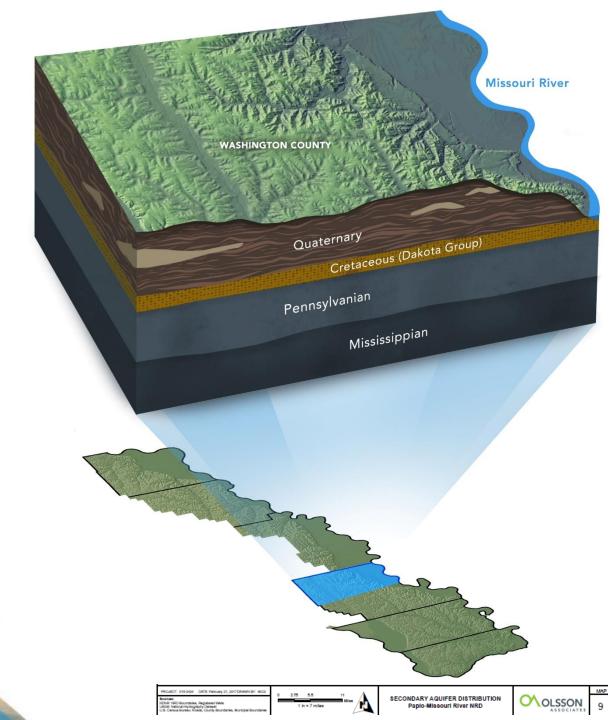
- Based on well review
- Missouri River Alluvium
- Platte and Elkhorn Alluvium
- Upland Area
  - Isolated, disconnected aquifers





#### Secondary Groundwater Reservoirs

- Beneath Primary Aquifer
- Accessed where primary aquifer is not sufficient





#### **Groundwater Demand**

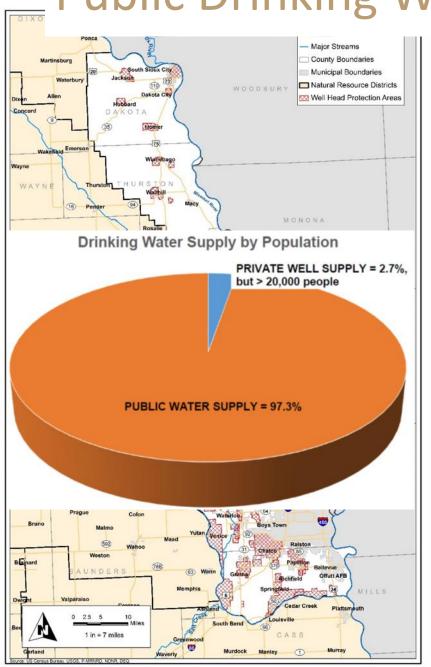
| Category<br>of Water Use | Nebraska<br>Withdrawals<br>(mgpd) | Percentage (%) of<br>total Groundwater<br>Use in Nebraska | P-MRNRD<br>Withdrawals<br>(mgpd) | Percentage (%) of total Groundwater Use in P-MRNRD |
|--------------------------|-----------------------------------|---|----------------------------------|--|
| Groundwater Irrigation   | 7,310                             | 94.8  | 29.0                             | 30.2   |
| Public Supply            | 236                               | 3.1   | 46.4                             | 48.3   |
| Livestock                | 88.2                              | 1.1   | 1.9                              | 2.0  |
| Self-Supplied Domestic   | 52.1                              | 0.7   | 17.6                             | 18.3   |
| Self-Supplied Industrial | 11.3                              | 0.1   | 1.13                             | 1.2  |
| Aquaculture              | 8.63                              | 0.1   | 0.0                              | 0.0  |
| Thermoelectric Power     | 7.86                              | 0.1   | 0.0                              | 0.0  |
| Mining                   | 0.17                              | 0.0   | 0.0                              | 0.0  |

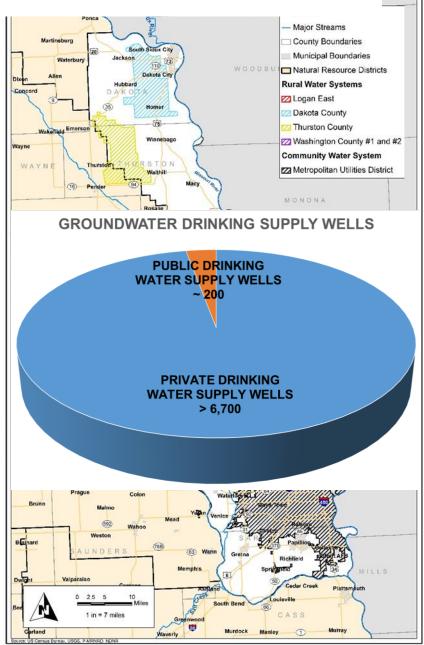
mgpd = million gallons per day

Source: USGS 2009, Estimated water use in the United States, 2005 Summary

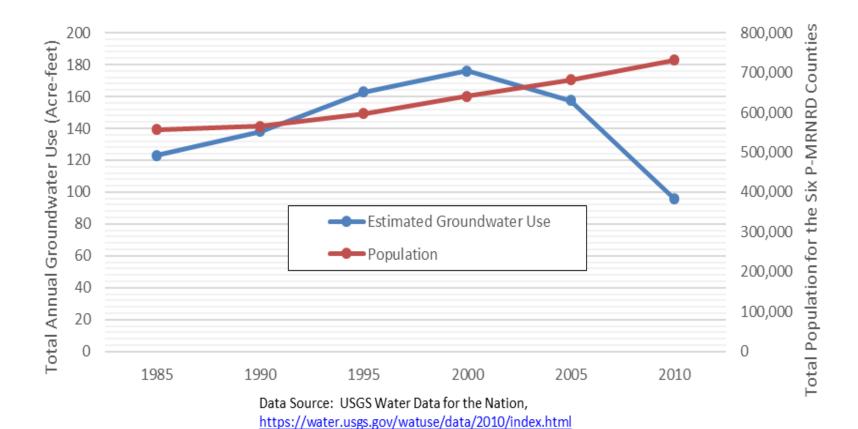


**Public Drinking Water Supply** 





#### **Groundwater Demand**



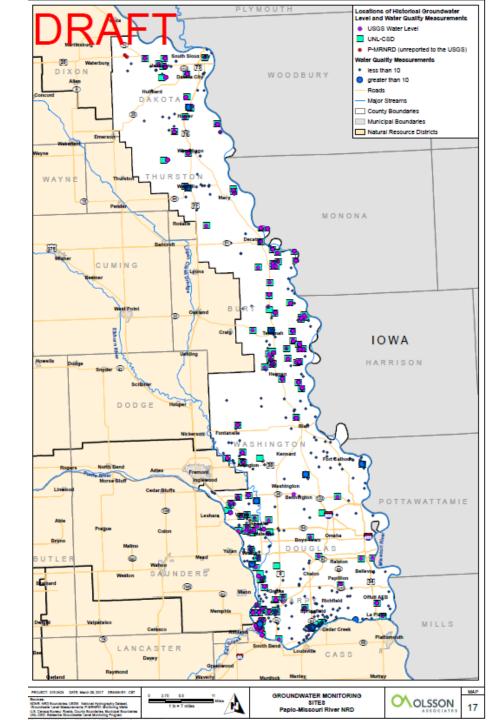
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## Groundwater Monitoring

**Quantity and Quality Monitoring by Multiple Agencies** 

- USGS
- P-MRNRD
- UNL-CSD
- ENWRA
- NDEQ
- DHHS
- Public Water Suppliers
- NE Dept. of Agriculture





#### Stakeholder Advisory Committee

- Municipal Water Suppliers
- Agricultural Water Users
- Industrial Water Users
- County Representatives

#### **Advisory Members:**









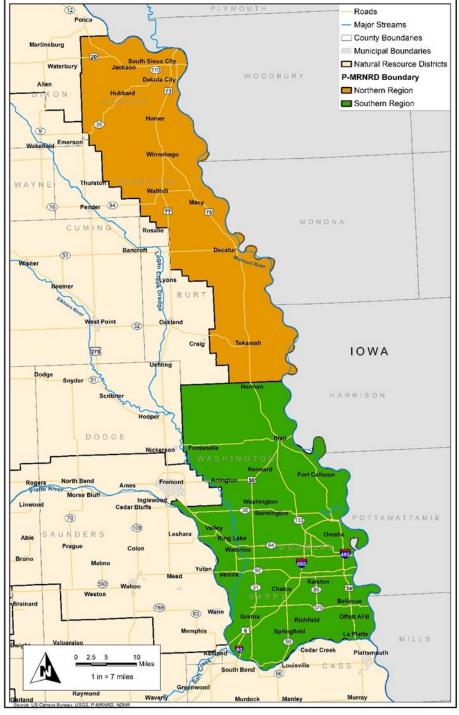












#### Stakeholder Meetings

- Three in Dakota City Office
- Three in the Omaha Office



#### Quotes:

- QUANTITY: "Groundwater availability varies greatly in the area. I think that groundwater management should be adjusted to a smaller area rather than a plan to fit the whole area."
- QUALITY: "The main issue would be nitrates."



# Current Groundwater Quality Rules and Regulations

|                      |  | Lower<br>Elkhorn       | Lower<br>Platte<br>North | Lewis<br>and<br>Clark | Lower<br>Platte<br>South | Papio-<br>Missouri |
|----------------------|--|------------------------|--------------------------|-----------------------|--------------------------|--------------------|
| <b>Quality Phase</b> | Phase I                                  | 0 - 5 ppm*             | 0 - 8 ppm                | 0 - 5 ppm             | < 5 ppm                  | 0-5 ppm            |
| Triggers             | Phase II                                 | >5 - 9 ppm             | >8 - 10 ppm              | >5 - 9 ppm            | 5 - 8 ppm                | >5 ppm             |
|                      | Phase III                                | >9 ppm                 | >10 ppm                  | >9 ppm                | >8 ppm                   | TBD                |
|                      | Phase IV                                 | At Board<br>Discretion | NA                       | NA                    | NA                       |                    |
| Quality<br>Controls  | Fertilizer Application Date Restrictions | Yes                    | Yes                      | Yes                   | Yes                      | No                 |
|                      | Irrigation Well Flow Meter Requirements  | Yes                    | Yes                      | No                    | Yes                      | No                 |
|                      | Operator Training Requirements           | Yes                    | Yes                      | Yes                   | Yes                      | No                 |
|                      | Soil Sampling<br>Requirements            | Yes                    | Yes                      | Yes                   | Yes Yes                  |                    |
|                      | Water Sampling Requirements              | Yes                    | Yes                      | Yes                   | No                       | No                 |



# Preliminarily Proposed Groundwater Quality Triggers

| Phase I  | Phase II   | Phase III   |
|--|--|---|
| <b>0 - 5 ppm nitrate</b> or < 50% of any MCL in 50% of the samples | > <b>5 - 9 ppm nitrate</b> or 50 - 90 % of any MCL in 50% of the samples | > 9 ppm nitrate<br>or > 90% of any MCL<br>in 50% of the samples |



#### **Current Groundwater Quantity Rules**

|                               |                                  | Lower<br>Elkhorn  | Lower<br>Platte<br>North                                    | Lewis<br>and<br>Clark                                 | Lower Platte<br>South           | Papio-<br>Missouri     |
|-------------------------------|----------------------------------|---|---|---|---------------------------------|------------------------|
| Quantity<br>Phase<br>Triggers | Level I                          | One well ≥ 15 ft. below pre- development level for 2 of 3 years | The entire district   | The entire district                                   | The entire district             | The entire<br>district |
|                               | Level II                         | > 9 % decline in<br>50% of wells<br>measured                    | 10 % Declines in<br>Alluvial, 7%<br>Declines in<br>Confined | > 9 % decline in<br>50% of wells<br>measured          | >25 ft decline                  |                        |
|                               | Level III                        | At Board<br>Discretion  | 15% Declines in<br>Alluvial, 10%<br>Declines in<br>Confined | Below the 1991<br>waterlevel for<br>more than 2 years | 15% declines in<br>50% of wells | TBD                    |
| Quantity<br>Controls          | Flow Meters                      | Yes   | Yes   | Yes   | Yes                             | No                     |
|                               | Well Drilling<br>Moratorium      | No  | Yes   | No  | No                              | No                     |
|                               | Required<br>Water Use<br>Reports | Yes   | Yes   | Yes   | Yes                             | No                     |
|                               | Allocation                       | Yes   | Yes   | No Yes  |                                 | No                     |

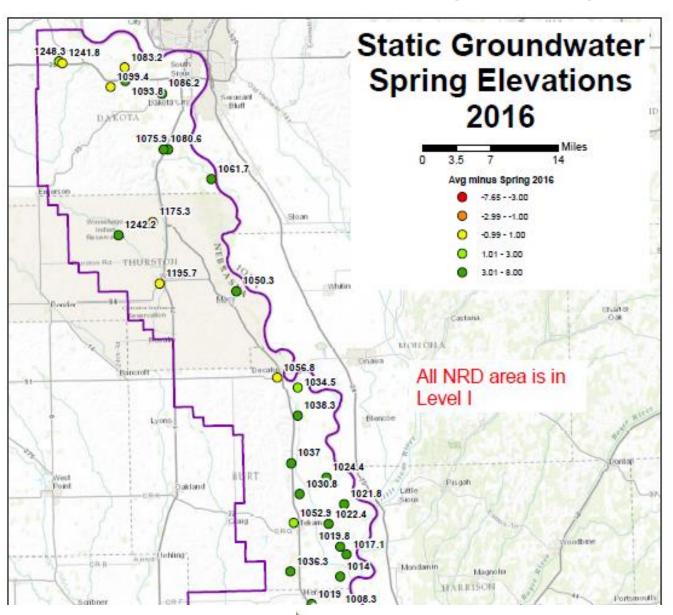


## Preliminarily Proposed Groundwater Quantity Triggers

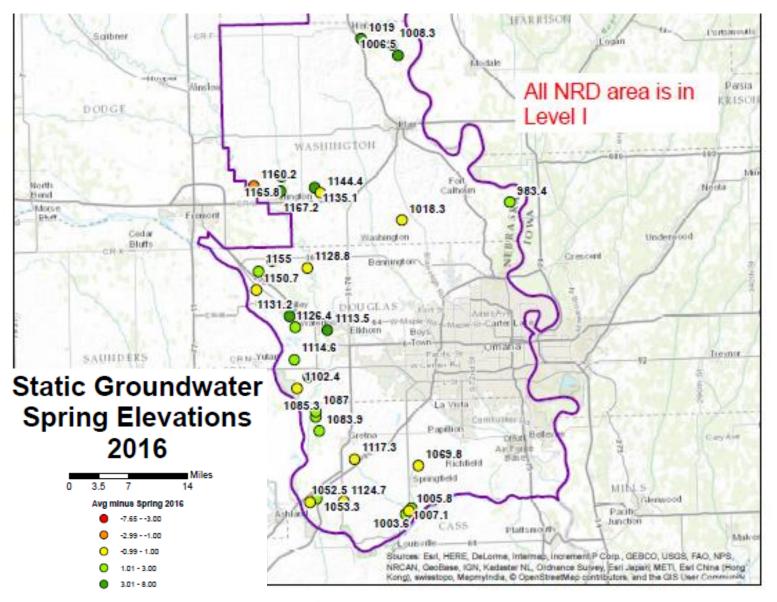
| Level I                | Level II   | Level III  |
|------------------------|--|--|
| All areas (Entire NRD) | Average 10% decline in saturated thickness of an unconfined aquifer in 50% of wells in a sub-area for 3 consecutive years* | Average 15% decline in saturated thickness of unconfined aquifer in 50% of a sub-area for 3 consecutive years* |



#### **Groundwater Quantity Analysis**



#### **Groundwater Quantity Analysis**



### **Groundwater Quality Analysis**

#### **By Groundwater Reservoir:**

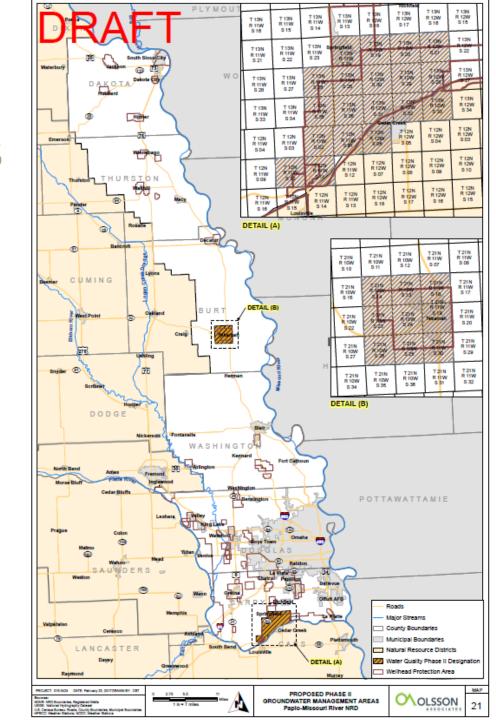
| By Aquifer     | Total Count | Nitrate greater than 5 mg/L | Percent greater than 5mg/L |
|----------------|-------------|-----------------------------|----------------------------|
| Dakota         | 393         | 92                          | 23%                        |
| Missouri       | 323         | 5                           | 2%                         |
| Upland         | 187         | 26                          | 14%                        |
| Platte/Elkhorn | 722         | 134                         | 19%                        |
| Platte/Elkhorn |             |                             |                            |
| or Dakota      | 41          | 8                           | 20%                        |
| Total          | 1666        | 265                         |                            |

#### **Groundwater Quality Analysis**

#### By Groundwater Reservoir Sub-Area:

| Groundwater Sub-<br>Areas of interest    | Total<br>Count | Nitrate<br>greater than<br>5 mg/L | Percent<br>greater than<br>5mg/L | Notes   |
|--|----------------|-----------------------------------|----------------------------------|---|
| South Central Platte, Sarpy<br>County    | 269            | 129                               | 48%                              | Increasing trend at depth in Springfield cluster  |
| Platte/Elkhorn, Douglas and Sarpy County | 469            | 14                                | 3%                               | Venice and Ashland clusters   |
| South Sarpy Dakota                       | 35             | 11                                | 31%                              | Not sampled frequently until<br>2013; South Sarpy and<br>Springfield 2 cluster wells<br>installed in 2016. Does not<br>include wells sampled from<br>undefined aquifers |
| Tekamah Cluster                          | 174            | 74                                | 43%                              | Med and deep wells show all<br>74 > 5 ppm and account for 74<br>out of 116 samples or 64%   |

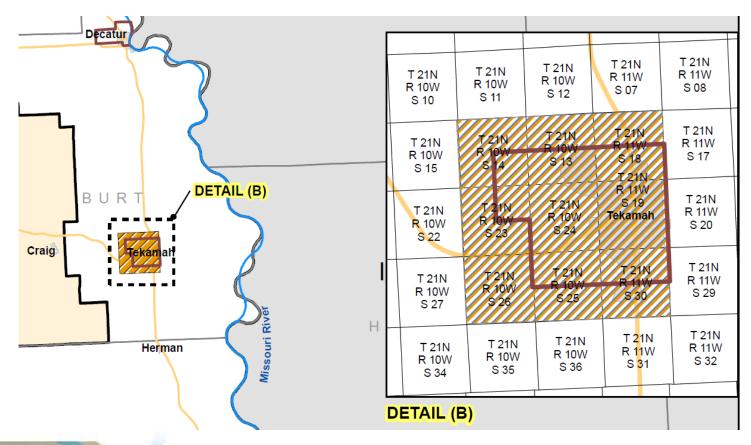
## Proposed Phase II Water Quality Areas





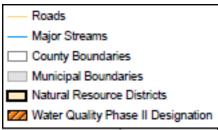
## Proposed Phase II Water Quality Areas

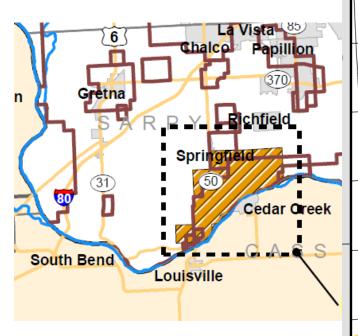






## Proposed Phase II Water Quality Areas





|                        |                        |                                  |                             |                        | Diobfio                           | Idi I                  |                        |
|------------------------|------------------------|----------------------------------|-----------------------------|------------------------|-----------------------------------|------------------------|------------------------|
| T 13N<br>R 11W<br>S 16 | T 13N<br>R 11W<br>S 15 | T 13N<br>R 11W<br>S 14           | T 13N<br>R 11W<br>S 13      | T 13N<br>R 12W<br>S 18 | Richfie<br>T 13N<br>R 12W<br>S 17 | T 13N<br>R 12W<br>S 16 | T 13N<br>R 12W<br>S 15 |
|                        |                        |                                  |                             |                        |                                   |                        | T 13N                  |
| T 13N<br>R 11W<br>S 21 | T 13N<br>R 11W<br>S 22 | T 13N <b>sp</b><br>R 11W<br>S 23 | ringfield<br>T 13N<br>R 11W | 7 13N<br>R 12W<br>S 19 | T 13N<br>R 12W<br>S 20            | B 12W                  | R 12W<br>S 22          |
|                        |                        |                                  |                             |                        |                                   | T 13N                  | T 13N                  |
| T 13N                  | T 13N                  | 7 13N                            | T 13N                       | T 13N<br>R 12W         | R 12W                             | R 12W                  | R 12W                  |
| R 11W<br>S 28          | R 11W<br>S 27          | \$ 26                            | S 25                        | \$ 30                  | \$29                              |                        |                        |
| 3 28                   |                        |                                  |                             |                        |                                   |                        | T 13N                  |
| T 13N                  | T 13N                  | T 3N                             | T 13N                       | T 13N<br>R 12W         | T 13N                             | T 13N<br>R 12W         | R 12W                  |
| R 11W                  | R 11W                  | R 11W                            | R 11W<br>836                | \$31                   | \$32                              | S 33                   | S 34                   |
| S 33                   | S 34                   |                                  |                             | Cedar                  | Creek                             |                        |                        |
|                        |                        |                                  | T 12N                       | T 12N                  | T 12N                             | T 12N                  | T 12N<br>R 12W         |
| T 12N<br>R 11W         | T 12N<br>R 11W         | R 11W                            | RIW                         | R 12W<br>S 06          | R 12W                             | R 12W<br>S 04          | \$ 03                  |
| S 04                   | S 03                   | 8 02                             |                             |                        |                                   |                        |                        |
|                        | ///////                | XHHH                             |                             | T 40N                  | T 12N                             | T 12N                  | T 12N                  |
| T 12N                  | Ţ 12N                  | T 12N                            | T 12N<br>R 11W              | T 12N<br>R 12W         | R 12W                             | R 12W                  | R 12W<br>S 10          |
| R 11W<br>S 09          | SID                    |                                  | S 12                        | S 07                   | S 08                              | S 09                   | 0 10                   |
| 3 09                   |                        |                                  |                             |                        |                                   | <b>T</b> (0)           | T 12N                  |
| T 12N                  | 12N                    | T 12N                            | T 12N                       | T 12N<br>R 12W         | T 12N<br>R 12W                    |                        | R 12W                  |
| R 11W                  | R HW                   | R 11W<br>S 14                    | R 11W<br>S 13               | S 18                   | S 17                              | S 16                   | S 15                   |
| S 16                   | S 15<br>Loui           | sville                           |                             |                        |                                   |                        |                        |
| DETAIL                 | IVI O IV               | ONA                              | -                           |                        |                                   |                        |                        |
| DETAIL                 | (A)                    |                                  |                             |                        |                                   |                        |                        |



### **Next Steps**

| Task  |     |               |     |               |     |                               |     | 20         | 16                      |               |     |            |            |            |     |               |                              | 20            | 2017 |                               |     |            |
|---|-----|---------------|-----|---------------|-----|-------------------------------|-----|------------|-------------------------|---------------|-----|------------|------------|------------|-----|---------------|------------------------------|---------------|------|-------------------------------|-----|------------|
| lask  | Nov | Dec           | Jan | Feb           | Mar | Apr                           | May | Jun        | Jul                     | Aug           | Sep | Oct        | Nov        | Dec        | Jan | Feb           | Mar                          | Apr           | May  | Jun                           | Jul | Aug        |
| Task 1: Project Management and Kickoff Meeting                | *   |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 1.1 Project Management  |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 1.2 Project Kickoff Meeting                                   |     | $\Rightarrow$ |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| Task 2: Hydrogeologic Data Review and GIS Mapping             |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 2.1 Existing Data Review                                      |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 2.2 Hydrogeologic Evaluation, Mapping and Subarea Delineation |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 2.3 GIS Geodatabase Submittal                                 |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| Task 3: Coordination and Public Involvement Meetings          |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 3.1 Coordination Meetings (8)                                 |     |               |     | $\Rightarrow$ |     | $\stackrel{\wedge}{\nearrow}$ |     | $\not\sim$ |                         | $\Rightarrow$ |     | $\bigstar$ |            | $\bigstar$ |     | $\Rightarrow$ |                              | $\Rightarrow$ |      | $\stackrel{\wedge}{\nearrow}$ |     | $\bigstar$ |
| 3.2 Develop Public Involvement Plan                           |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 3.3 Stakeholder Advisory Committee Meetings (6)               |     |               |     |               |     |                               |     | ,          | $\langle \cdot \rangle$ |               |     |            | $\swarrow$ |            |     |               |                              |               |      |                               |     |            |
| 3.4 Update at NRD Board Meetings (2)                          |     |               |     |               |     |                               |     |            | ***                     |               |     |            |            |            |     |               | $\stackrel{\wedge}{\bowtie}$ |               |      |                               |     |            |
| Task 4: Groundwater Management Plan Update                    |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 4.1 GMP Outline   |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 4.2 Draft GMP Preparation                                     |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 4.3 Agency Review   |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               | (                            |               |      |                               |     |            |
| 4.4 GMP Revisions   |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 4.6 Proposed Final GMP  |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| Task 5: Public Hearing, Comment Review and Revision           |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 5.1 Prepare for Public Hearing                                |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 5.2 Public Hearing  |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |
| 5.3 Public Comment Review and Revision                        |     |               |     |               |     |                               |     |            |                         |               |     |            |            |            |     |               |                              |               |      |                               |     |            |





#### Questions?







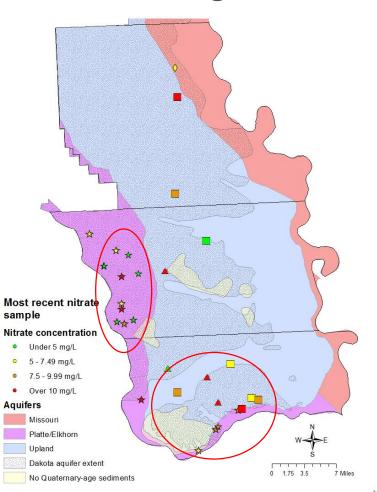
#### What is the relative economic value of Water?



Nebraska Revised Statute 46-709 (13)

#### Next Steps – Monitoring

## **Groundwater Quality Monitoring**



## **Dedicated Monitoring Well Nests**

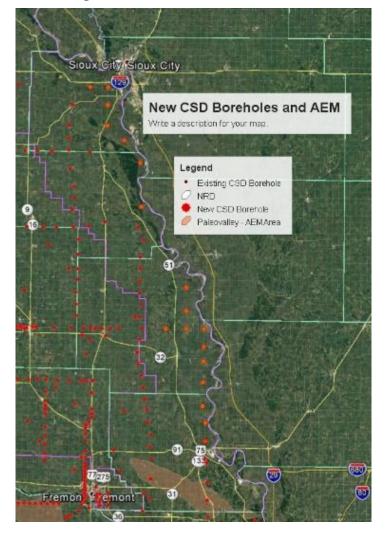
- 12 dedicated monitoring well nests for ~30 active Public Drinking Water WHPA
  - New wells for Valley, Gretna, SSC/Dakota City, MUD South?
- Focus in areas of ongoing concern

#### Next Steps - Monitoring

#### **Groundwater Levels**

- Continue or replace wells with long periods of record
- Add wells for new AEM areas and paleovalleys

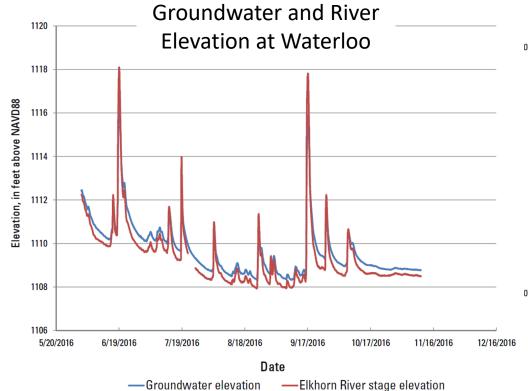
## **Geologic Boreholes and AEM Surveys - ENWRA**

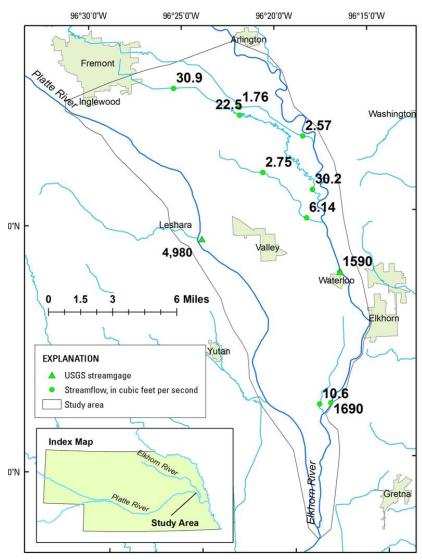




New Platte/Elkhorn River Integrated Water Monitoring

USGS and P-MRNRD





# Summary of Preliminarily Proposed Water Quality Controls

| -   |   |   |   |
|---|---|---|---|
|   | Phase I   | Phase II  | Phase III   |
|   | 0 - 5 ppm nitrate or < 50%<br>of any MCL in 50% of the<br>wells | >5 - 9 ppm or 50 - 100 %<br>of any MCL in 50% of the<br>wells | > 9 ppm or > 100% of any<br>MCL in 50% of the wells |
| Encourage voluntary Wellhead Protection Area Plans  | x   | X   | x   |
| Offer both rural and urban fertilizer and irrigation management training  | х   | Х   | х   |
| Encourage chemigation by minimizing permit fee  | x   | X   | х   |
| Voluntary well testing (test your well events)  | x   | X   | x   |
| Specify commercial fertilizer application date restrictions   | x   | X   | х   |
| Encourage annual groundwater nitrate testing, soil sample in root zone and fertilizer application report                            | х   | Х   | х   |
| Cost-share on Wellhead Protection Area Plans  |   | х   | х   |
| Require fertilizer and irrigation management certification*   |   | Х   | Х   |
| Cost-share on chemigation equipment or fertilizer calibration meters  |   | х   | х   |
| NRD will collect and test additional well samples (and use results for district-wide assessments)                                   |   | X   | х   |
| Require nitrogen management plan and annual groundwater nitrate testing, soil sample in root zone and fertilizer application report |   | X   | х   |
| NRD may implement WHPA plan and actions   |   |   | Х   |
| No commercial fertilizer without inhibitor and split application  |   |   | х   |

# Summary of Preliminarily Proposed Water Quantity Controls

|   | Level I                   | Level II               | Level III              |
|---|---------------------------|------------------------|------------------------|
|   | All Areas<br>(Entire NRD) | Average 10%<br>decline | Average 15%<br>decline |
| Offer water conservation education for rural and urban users  | X                         | Х                      | Х                      |
| Cost-share water meters and annual water use reporting  | х                         | х                      | x                      |
| Require irrigated acre certification per IMP requirements   | x                         | x                      | Х                      |
| Limit expansion of irrigated acres per IMP requirements   | x                         | x                      | X                      |
| Require minimum well spacing (600 feet from registered domestic well)**                                       | x                         | x                      | X                      |
| Require Well Permits and High Capacity Well Evaluations for wells pumping greater than 500 acre feet per year | x                         | X                      | X                      |
| Enable water banking transactions via IMP and BWP   | X                         | Х                      | Х                      |
| Enforce irrigation runoff rules   | X                         | Х                      | Х                      |
| Encourage water conservation through support of urban and rural cost-share programs                           | x                         | x                      | X                      |

<sup>\*\*</sup> Current Nebraska state well spacing standards for wells under separate ownership are: 600 feet between irrigation wells, 1,000 between irrigation, commercial/industrial and public water supply wells

## Summary of Proposed Water Quantity Controls

|  | Level I   | Level II            | Level III           |
|--|-----------|---------------------|---------------------|
|  | All Areas | Average 10% decline | Average 15% decline |
| Require irrigation management certification              |           | Х                   | X                   |
| Require water meters and annual water use report         |           | Х                   | X                   |
| Evaluate effects of reducing irrigated acres             |           | X                   | X                   |
| Require well permits for all new wells that pump >50 gmp |           | X                   | X                   |
| Implement urban and rural BMPs                           |           | Х                   | X                   |
| Require acre-inch allocations                            |           |                     | X                   |
| Require reduction of irrigated acres in selected areas   |           |                     | X                   |
| Require specified water efficiency BMPs                  |           |                     | X                   |

